Housing Venezuelan Migrants in Latin American Host Country Cities: Reccomendations for a Hybrid Policy Model

Julia Mitchell, Undergraduate Student, Huntsman Program for International Studies and Business with Patricio Zambrano, PhD Candidate, City and Regional Planning

*This research team is grateful for funding for this research from the Penn Institute for Urban Research Undergraduate Urban Research Colloquium for the Spring 2021 semester

4.6 M APPROX. VENEZUELAN REFUGEES AND MIGRANTS IN VENEZUELAN REFUGEES AND MIGRANTS IN THE WORLD AND TOTAL APPROX.





CONTEXT

Migrant Crisis

- Political, socio-economic instability driving largest current external displacement in the world
- **5,642,960** migrants, refugees and asylum-seekers reported by host governments. Estimated to rise to 7 million by end of this year. (R4V, 2021)

Housing Crisis (Statistics from Regional Survey - R4V, 2021)

- Insecurity of tenure driven by lack of income to pay rent: 77% of migrants rely on own resources to pay for housing; only 10% on government assistance
- 74% of migrants rent with informal contracts, also associated with high rates of **evictions**
- Most housing is **overcrowded:** >3 per room, 5+ per residence

Crisis Response

- Minimal local government or law enforcement mediation in eviction cases, regulatory oversight, or housing assistance
- Regional consensus but lacking funding; varied local responses

Adequate Housing

• Features: affordability, security of tenure, habitability, service availability, anti-discriminatory, cultural adequacy (UN, 2016; Cartanega Declaration, 1984)

METHODS: Case Study Analysis

Phase 1 – Data collection (**Units of analysis :** Efficacy - measured improvements; Feasibility - costs, scalability, replicability)

• Jordan:

- Similar income level to the primary host countries for Venezuelan forced migrants & second most refugees per capita, at 10% of population (NRC, 2014)
- Extensive data available on impact of emergency housing projects & academic studies on the short-term effects of this migration. (Culbertson, 2016)
- Significant affect of migration on local housing market prices & tensions with local population (Rozo, 2021; Alhawarin, 2018)

• Germany:

- Holds most refugees of any European country, at 1.5% of population.
- Growing number of these refugees live in private accommodation; rose from 54% in 2016 to 75% in 2018 (Wolff, 2020)
- Useful insight on local implementation at municipal level when housing stock is in shorter supply. (Glorius, 2020)

• Canada:

- Lower number of refugees into their country (~35,000/year), permanent residence status on arrival
- Challenges expanding affordable and large-family housing stock Spatial mismatch between services and housing (Rose, 2019)
- Shared responsibility: Valuable example of multi-stakeholder coordination at local level (UNECE, 2021)
- Creative market-based solutions (Yun, 2020)

Phase 2 – Semi-structured expert interviews*

- Latin American housing policy experts
- Focus: feedback on policy model and regional applications
- * To be conducted remotely over the summer

LITERATURE

Approach

 Thematic, mainly time-agnostic examination of crisis response and resettlement policy approaches to housing forced migrants

Themes

- Defining and measuring adequate housing: Lack of metrics and data collection for measuring housing program quality; longer-term housing program research concentrated on politically liberal, high-income countries
- Disconnect between disaster relief and regional development (led by iNGOs and aid organizations) and resettlement initiatives (led by host country governments)
- **Tensions:** shorter vs. longer-term housing; parallel vs. integrated services (public vs. private market); internationally, nationally, vs. locally led effort; migrants vs. host communities (Hall, 2013; McConnachie, 2016; Vale, 2014; Ziersch, 2018)

CASE STUDY

Housing Solution	Germany	Jordan	Canada	Midterm (>5 year)	Long-term (>5-10 years)
Rental subsidies (to migrants)	X	X	X	X	
Rental subsidies (to landlords)		X		X	
Rennovation/reconstruction		X		X	
Legal and informational intervention	X	X	X	X	
Modular/Prefab housing	X	X		X	X
Refugee Camps	X	X		*	
<u> </u>	<u> </u>				
Digital matching platform		X	X	X	X

POLICY FRAMEWORK: Reccomendations

Reccomendations Policy Framework • Primary actors: iNGOs & AID agencies, host country & local Policy government, Venezuelans discourse Partners: Private sector, community members/groups, property owners Security of tenure protection: incentivize written contracts permanent residence Written policies Tenant's rights protections Rental subsidies Expand & rennovate housing stock Legal & information support

Discursive gap: driven by hidden/misleading agendas & political/economic/legal constraints (ie: Quito Process & OAS vs.

Policy Gaps

national migration policies. Exception: - Colombia ETPV)

Implementation gap: driven by planning, financing, discretionary interpretation, corruption

Efficacy gap: driven adverse/unplanned policy effects (ie: policy effect on rate of homeless, housing prices, housing stock)

Adapated from: Conceptual framework of migration policy effects and effectiveness (Czaika, Mathias, and Hein De Haas, 2013)



Implementation

Impact



Next Steps

Essential services

time-scales)

Implement feedback

Mediation in eviction cases

Program funding & technology

Construct policy evaluation metrics

(economic AND non-economic,

reconcile aggregation and

Data collection and analysis

Online matching platform

support from business

Conduct an transcribe interviews

Write policy memo

Present and share policy framework

Replicate and expand research design for senior

(1) Alhawarin, Ibrahim, Ragui Assaad, and Ahmed Elsayed. "Migration Shocks and Housing: Evidence from the Syrian Refugee Crisis in Jordan," June 1, 2018.
(2) Culbertson, Shelly, James Dimarogonas, Katherine Costello, and Serafina Lanna. Crossing the Digital Divide: Applying Technology to the Global Refugee Crisis. RAND Corporation, 2019. https://doi.org/10.7249/RR4322.
(3) Culbertson, Shelly, Olga Oliker, Ben Baruch, and Ilana Blum. "Rethinking Coordination of Services to Refugees in Urban Areas: Managing the Crisis in Jordan and Lebanon." RAND Corporation, April 27, 2016. https://www.rand.org/pubs/research_reports/RR1485.html.
(4) Czaika, Mathias, and Hein De Haas. "The Effectiveness of Immigration Policies." Population and Development Review 39, no. 3 (September 2013): 487–508. https://doi.org/10.1111/j.1728-4457.2013.00613.x.
(5) El-Kayed, Nihad, and Ulrike Hamann. "Refugees' Access to Housing and Residency in German Cities: Internal Border Regimes and Their Local Variations." Social Inclusion 6, no. 1 (March 29, 2018): 135–46. https://doi.org/10.17645/si.v6i1.1334.
(6) "Encuesta regional de desalojos de las personas refugiadas y migrantes de Venezuela." Plataforma R4V, February 2021. https://reliefweb.int/files/resources/ENCUESTA%20REGIONAL-FEBRER016-web.pdf.
(7) Freier, Luisa Feline, Isabel Berganza, and Cécile Blouin. "The Cartagena Refugee Definition and Venezuelan Displacement in Latin America1." International Migration n/a, no. n/a. Accessed February 20, 2021. https://doi.org/10.1111/imig.12791.
(8) Glorius, Birgit, and Jeroen Doomernik, eds. Geographies of Asylum in Europe and the Role of European Localities. IMISCOE Research Series. Cham: Springer International Publishing, 2020. https://doi.org/10.1007/978-3-030-25666-1.
(9) "Housing for Migrants and Refugees in the UNECE Region: Challenges and Practices | UNECE," 2019. https://doi.org/sites/default/files/2021-02/Housing%20for%20Migrants_compressed_0.pdf.
(10) Kreichauf, René. "From Forced Migration to Forced Arrival: The Campization of Refugee Accom

(13) "Migración desde Venezuela a Colombia: impactos y estrategia de respuesta en el corto y mediano plazo." Text/HTML. https://doi.org/10/25/migracion-desde-venezuela-a-colombia.
(14) "Preliminary Report Venezuelan Migrant and Refugee Crisis in the Region." The OAS Working Group, March 8, 2021. http://www.oas.org/documents/eng/press/Preliminary-Report-2019-on-Venezuelan-Migrant-and-Refugee-Crisis-in-the-Region.pdf.
(15) Reynolds, Kathryn. "Creating Permanent Housing Affordability: Lessons From German Cooperative Housing Models." Cityscape 20, no. 2 (2018): 263–76.
(16) UNHCR Operational Data Portal (ODP). "Risks of Homelessness and Evictions Rising among Venezuelan Refugees and Migrants." Accessed February 20, 2021. https://data2.unhcr.org/en/documents/details/84965.
(17) Rose, Damaris. "Creating a Home in Canada: Refugee Housing Challenges and Potential Policy Solutions," 2019, 38.
(18) Rozo, Sandra V., and Micaela Sviatschi. "Is a Refugee Crisis a Housing Crisis? Only If Housing Supply Is Unresponsive." Journal of Development Economics 148 (January 2021): 102563. https://doi.org/10.1016/j.jdeveco.2020.102563.

(19) "Shared Resilience For Syrian Refugees and Host Communities in Jordan." Norwegian Refugee Council, 2014. https://reliefweb.int/sites/reliefweb.int/files/resources/nrc_jordan_case_study_web.pdf.

(20)Temple, Bogusia, and Rhetta Moran. "Home/Lessness as an Indicator of Integration: Interviewing Refugees about the Meaning of Home and Accommodation." In Doing Research with Refugees: Issues and Guidelines. Policy Press, 2011.

(21) "The Right to Adaquate Housing." Office of the United Nations High Commissioner for Human Rights. Accessed February 20, 2021. https://www.ohchr.org/Documents/Publications/FS21_rev_1_Housing_en.pdf.

(22) Vale, Lawrence J., Shomon Shamsuddin, Annemarie Gray, and Kassie Bertumen. "What Affordable Housing Should Afford: Housing for Resilient Cities." Cityscape 16, no. 2 (2014): 21–50.

(23) Wolff, Jessica Sadye. "Urban Planning for Refugee Housing: Responding to Urgent Needs," 2020, 3.
(24) Ziersch, Anna, and Clemence Due. "A Mixed Methods Systematic Review of Studies Examining the Relationship between Housing and Health for People from Refugee and Asylum Seeking Backgrounds." Social Science & Medicine 213